

DEPARTMENT OF VETERANS AFFAIRS

Justification and Approval (J&A) for Other Than Full and Open Competition

Acquisition Plan Action ID:

1. Contracting Activity:

Veterans Health Administration (VHA), Network Contracting Office (NCO) 12 Great Lakes Acquisition Center (GLAC). The proposed procurement for installation of Contractor lay-down zone cameras at the Jesse Brown VA Medical Center (VAMC) located in Chicago, IL.

2. Nature and/or Description of the Action Being Processed:

This justification is to support the Contractor Lay-down zone project at the Jesse Brown VAMC, that will be awarded as a firm-fixed price contract. This justification is for other than full and open competition necessary to procure security system components and software licensing compatible with Avigilon Unity Security software (see below) The use of a particular brand name for the items listed below accommodate standardization of these items throughout the facility.

a. Security System

- i. Video security and card access readers must integrate with: **Avigilon Unity Security**
 - i. Manufacturer: Avigilon (MOTOROLA SOLUTIONS)
 - ii. Reference: <https://www.avigilon.com/integrations>

3. Description of Supplies/Services Required to Meet the Agency's Needs:

This procurement is for the installation of cameras at the Jesse Brown VAMC. The scope is for construction services necessary to create a work lay down area and install project site security cameras. The VA has a legacy software system (Avigilon by Motorola Solutions) - see below. Both the security system components and licensing software need to be compatible with the legacy system. Competition will be limited to meet this legacy system requirement.

a. Security System

- i. Manufacturer: Avigilon (by Motorola Solutions)
 - i. **Other manufacturers acceptable provided they integrate with existing Avigilon Unity Security system.**
- ii. Value: **\$4,500**
 - i. \$900 – Licensing
 - ii. \$3600 - Hardware
- iii. Description: Necessary software licenses for new compatible security cameras and communication components to integrate with existing system providing visibility on the VA PD's network and ensure proper operation of the existing physical security systems (video surveillance).

4. Statutory Authority Permitting Other than Full and Open Competition:

- (X) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per 41 USC §3304(a)(1) as implemented by FAR 6.302-1;
- () Unusual and Compelling Urgency per 41 USC §3304(a)(2) as implemented by FAR 6.302-2;
- () Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per 41 USC §3304(a)(3) as implemented by FAR 6.302-3;

- () International Agreement per 41 USC §3304(a)(4) as implemented by FAR 6.302-4 ()
Authorized or Required by Statute per 41 USC §3304(a)(5) as implemented by FAR
6.302-5;
- () National Security per 41 USC §3304(a)(6) as implemented by FAR 6.302-6;
- () Public Interest per 41 USC §3304(a)(7) as implemented by FAR 6.302-7;

5. Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority): These items have been standardized throughout the Jesse Brown VAMC. Installing different manufacturers' software systems will create significant duplication in costs for the facility, and in most cases the equipment will not function properly. The specific impact for not using the brand name items is listed below:

a. Security System

- i. Avigilon – [Other manufacturers acceptable provided they integrate with existing Avigilon Unity Security system.]
- ii. Impact: VA currently uses Avigilon by Motorola Security System. All video security devices must integrate with Avigilon (Reference: <https://www.avigilon.com/integrations>) **or they will not function.** Using non-compatible devices would require a redundant second front-end system to be built including new network switches, workstations, software, etc. a substantial cost to the government. Modifications/additions to the existing system without the correct components and service can compromise the integrity of the entire system, presenting a physical security risk to staff and patients.

6. Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:

In accordance with the Competition in Contracting Act (CICA), the components listed above are identified as brand name; however, the overall procurement will be competed as a Service-Disabled Veteran-Owned Small-Business (SDVOSB) set-aside. This Justification for Other Than Full and Open Competition will be posted to Contract Opportunities with the solicitation.

7. Determination by the CO that the Anticipated Cost to the Government will be Fair and Reasonable:

The Government estimate was prepared by the VA team and confirmed by the Contracting Officer's Representative (COR). The anticipated price to the Government for the items requested to be brand name is approximately \$4,500.

The items for which brand name approval is being requested are subsequent components to the overall construction project. This procurement will be competed and based on competition; the CO will make a determination of fair and reasonable pricing prior to award.

8. Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:

The market research for the equipment was conducted and prepared by the COR and shared with the CO for further review. The CO was in concurrence with information provided in the estimate that supported the brand name items. Approval of the items as brand name only is critical for the overall efficiency of the completed project and the entire Jesse Brown VAMC.

9. Any Other Facts Supporting the Use of Other than Full and Open Competition:

The new components (all security system software and components) must be able to tie into the existing and operational systems including the use of existing hardware.

At this time, there are no competing vendors who have the programming rights to the systems, and products must be fully compatible with the existing systems being used at the Jesse Brown VAMC.

10. Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:

Not applicable. It is the responsibility of the offerors and the general contractor awarded the project to locate suppliers and obtain pricing for all materials and components, including the items listed in this justification.

11. A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:

There will be competition for the overall procurement. All camera hardware may be from different suppliers but must be compatible with Avigilon software. It will be the responsibility of the offerors to obtain pricing from the suppliers of the items and to submit a competitive proposal for the project.

12. Requirements Certification: I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

Sarah Pabilic
Contracting Officer's Representative (COR)
Jesse Brown VAMC

Date

13. Approvals in accordance with the [VHAPM Part 806.3 OFOC SOP:](#)

- a. **Contracting Officer Certification (required):** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

Stacy Hoover
Contracting Officer
Great Lakes Acquisition Center

Date