



UNITED STATES MARINE CORPS
MARINE CORPS INSTALLATIONS COMMAND
3000 MARINE CORPS PENTAGON
WASHINGTON, DC 20350-3000

IN REPLY REFER TO:
MCICOM-JA26-001

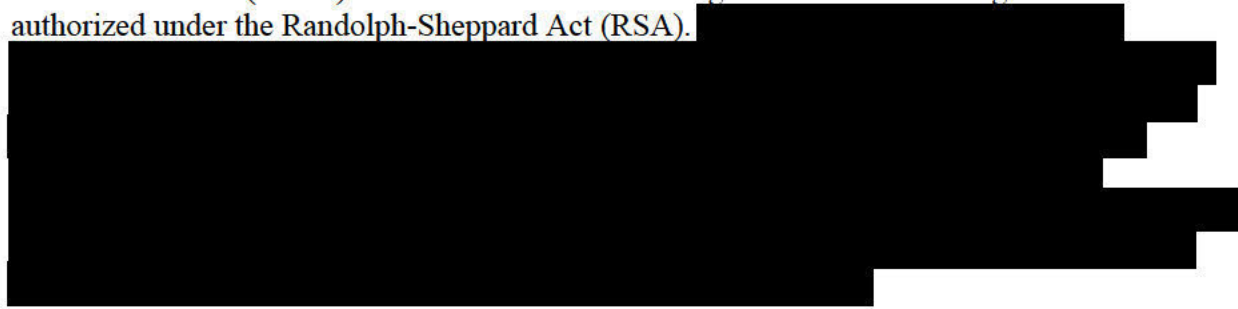
JUSTIFICATION AND APPROVAL FOR USE OF OTHER THAN FULL AND OPEN COMPETITION

1. Contracting Activity

Marine Corps Installations Command (MCICOM) HQ Contracting, Arlington, VA

2. Description of the Action Being Approved

This justification and approval (J&A) authorizes and approves the award of the Garrison Food Services Contract (GFSC) on a sole source basis through the use of direct negotiations as authorized under the Randolph-Sheppard Act (RSA).



3. Description of the Supplies/Services

This requirement involves Full Food Service (FFS) for the management and operation of 46 United States Marine Corps (USMC) Garrison Mess Halls and seven satellite locations across the contiguous United States (CONUS) that includes bases and installations in the District of Columbia, Virginia, Maryland, North Carolina, South Carolina, California, and Arizona.

FFS requires the contractor to provide the full range of services needed to operate a mess hall, which includes: management and administration, requisitioning, receiving and storing food, preparing and cooking food, serving meals, providing custodial sanitation, providing housekeeping of facilities, conducting maintenance and repair of Food Preparation and Serving Equipment, and quality control of all related processes.

The contractor is responsible for performing operations and business management functions to ensure food service operations in the mess halls continue without interruption. Operations management responsibilities include: proper utilization of resources to include mess hall personnel and subsistence; menu development and control; staff training; accounting and records keeping; schedule adherence; responsiveness to changes and emergencies; innovation and utilization of technology; implementation of a quality control program; support of applicable food service offices; and management of quality assurance evaluation personnel. Business Management responsibilities include: compliance with contract provisions; implementation of a subcontracting plan; accomplishment of specified small business goals; cooperation and

communication with Government Program Management staff; responsiveness to management requests; recognition of management problems and program issues; and implementation of solutions.

The contractor will be required to purchase subsistence through Defense Logistics Agency (DLA) Troop Support through the Subsistence Prime Vendor (SPV) program in accordance with Defense Federal Acquisition Regulation Supplement (DFARS) § 208.70 Acquisition Under the Integrated Material Management Program (Class Deviation (CD) 2026-O0049). Items not available through the DLA SPV may be purchased competitively through local food vendors. Additionally, the contractor will be required to procure relevant supplies and services through the AbilityOne program in accordance with Federal Acquisition Regulation (FAR) § 52.208-9 Contractor Use of Mandatory Sources of Supply or Services (CD 2026-O0038).

MCICOM intends to establish a single-award Indefinite Delivery Indefinite Quantity (IDIQ) contract and issue funding at the Task Order level with Military Personnel Marine Corps (MPMC), Subsistence in Kind (SIK) appropriation. An IDIQ was determined to be the most suitable contract type because the Government cannot estimate the number of meals to be served per year with precision. The contract will include an initial 5-year ordering period and one optional 5-year ordering period. Performance is anticipated to begin on 1 October 2026 and continue through 30 September 2036, if the option is exercised. The total estimated value of this effort is provided below:

Estimated Dollar Value

Appropriation	FY27-FY37 (Total)
MPMC/1105 SIK	
Total	

4. **Statutory Authority Permitting Other Than Full and Open Competition**

10 U.S.C. § 3204(a)(5), Authorized or required by statute.

5. **Rationale Justifying Use of Cited Statutory Authority**

The Randolph-Sheppard Act requires federal agencies to give a priority to blind persons, licensed by an SLA, to operate vending facilities, including cafeterias, on Federal property (20 U.S.C. § 107d-3(b) and (e); 34 C.F.R. § 395.33). Per the statutory requirement, the Secretary of Education has set forth regulations for the implementation of the Randolph-Sheppard Act and the Courts have consistently held the term “cafeterias” includes military mess halls.

[REDACTED]

The Government assessed the SLA's request and determined the benefits of direct negotiations include increased flexibility to negotiate requirements and discuss innovative technical solutions resulting in a streamlined acquisition timeline. Therefore, the Government determined it is in its best interest to proceed with direct negotiations [REDACTED] resulting in other than full and open competition.

The Randolph-Sheppard Act directs that the Secretary of Education prescribe regulations to ensure priority is given to licensed blind persons for the operation of vending facilities and cafeterias, where such an operation can be provided at a reasonable cost with food quality comparable to that currently provided by employees (20 U.S.C. § 107d-3(b) and (e)). [REDACTED]

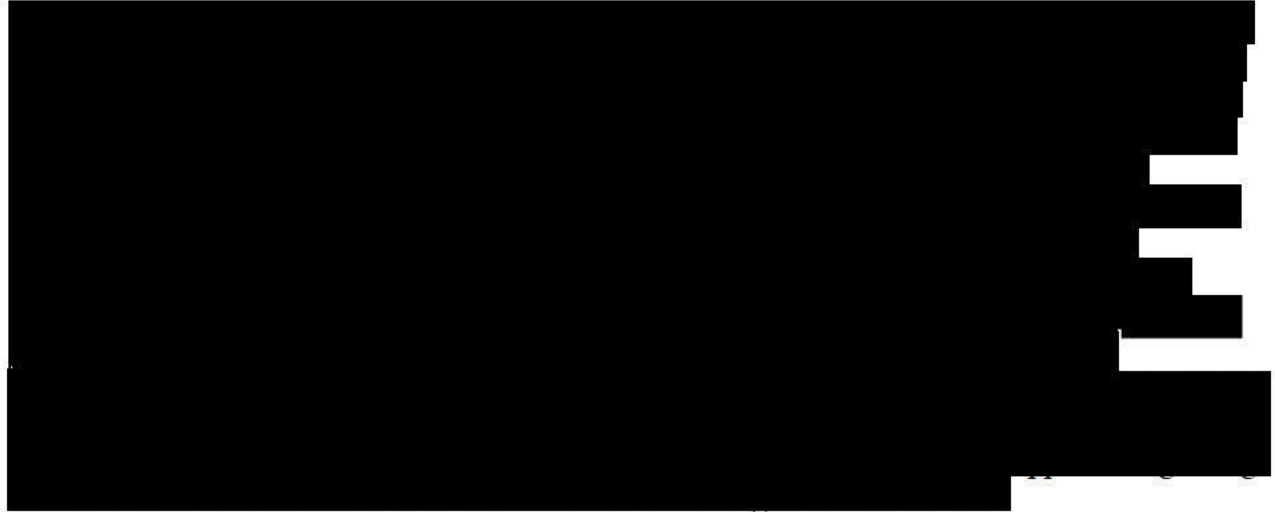
[REDACTED]

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable

The Government posted three Requests for Information (RFIs) on SAM.gov: RFI #1 was posted on 4 April 2024 with a closing date of 29 April 2024; RFI #2 was posted on 22 November 2024 with a closing date of 5 December 2024; and RFI #3 was posted on 3 February 2025 with a closing date of 18 February 2025. The Government received responses from three large businesses, eight small businesses, and two SLAs expressing interest in the requirement. On 8 October 2024, the Government hosted an Industry Day. Three large businesses attended the large group presentation and follow-on one-on-one meetings to discuss the RFI responses.

In accordance with FAR 5.101(b)(2) (CD 2026-O0003), this requirement was not synopsisized.

[REDACTED]



After reviewing the responses, the Government determined only three large businesses – [REDACTED] - were capable of providing viable proposals in response to this requirement. The remainder of the respondents were only able to demonstrate capabilities that would support some of the components of this requirement. Specifically, it did not appear the other respondents could provide the full portfolio of food services required to meet the USMC's mission in an efficient and cost-effective manner.

7. Determination of Reasonable Cost

The Contracting Officer has determined the anticipated cost to the Government of the supplies and services covered by this J&A will be fair and reasonable. The Offeror will be required to submit a formal price proposal with other than certified cost and pricing data and sufficient information to support the Government's fair and reasonableness determination. Price analysis techniques will be used in accordance with FAR § 15.404-1(b) (CD 2026-O0048) to evaluate the proposed price.

8. Actions to Remove Barriers to Future Competition

For this current acquisition, the Government is pursuing direct negotiations with the State Licensing Agency (SLA) to fulfill the priority requirements mandated by the Randolph-Sheppard Act (20 U.S.C. § 107 et seq.). Unless an exception to the application of the statutory priority afforded to the SLA is approved, the reliance on direct negotiations as the sole procurement method can be re-evaluated for future requirements.

To remove barriers to future competition, MCICOM will, prior to the expiration of this contract (anticipated in 2036), conduct comprehensive market research to determine the viability of utilizing a competitive procurement strategy for the follow-on acquisition.

CERTIFICATIONS AND APPROVAL

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TECHNICAL/REQUIREMENTS CERTIFICATION

I certify that the facts and representations under my cognizance which are included in this Justification and its supporting acquisition planning documents, except as noted herein are complete and accurate to the best of my knowledge and belief.

Technical/Requirements Cognizance:

[REDACTED] [REDACTED]
[REDACTED] _____ Date
Director, MCICOM Food Service Program
[REDACTED]

LEGAL SUFFICIENCY REVIEW

I have determined this Justification is legally sufficient.

[REDACTED]
[REDACTED] _____ Date
Senior Associate Counsel, Office of Counsel for the Commandant
[REDACTED]

CONTRACTING OFFICER CERTIFICATION

I certify that this Justification is accurate and complete to the best of my knowledge and belief.

[REDACTED]
[REDACTED] _____ Date
Contracting Officer, MCICOM
[REDACTED]

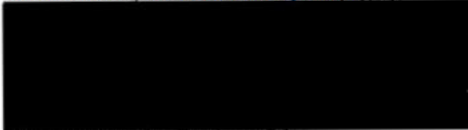
CHIEF OF CONTRACTING OFFICE CERTIFICATION

I certify that this Justification is accurate and complete to the best of my knowledge and belief.

[REDACTED]
[REDACTED] _____ Date
Chief of Contracting Office, MCICOM
[REDACTED]

SENIOR PROCUREMENT EXECUTIVE APPROVAL

Upon the basis of the above justification, I hereby approve, as Senior Procurement Executive of the Navy, the solicitation of the proposed procurement(s) described herein using other than full and open competition, pursuant to the authority of 10 U.S.C. 3204(a)(5).

A large black rectangular redaction box covering the signature of the Senior Procurement Executive.

4/23/26
Date

Performing the Duties of the
Assistant Secretary of the Navy for
(Research, Development, and Acquisition)

